

## Message Text

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PAGE 01 MAPUTO 01422 01 OF 02 262026Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----116723 262030Z /42

O R 261500Z NOV 77  
FM AMEMBASSY MAPUTO  
TO SECSTATE WASHDC IMMEDIATE 6457  
INFO AMEMBASSY DAR ES SALAAM  
AMEMBASSY GABORONE  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY PRETORIA  
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 MAPUTO 1422

EXDIS

E.O. 11652: GDS  
TAGS: EAID, PARM, MZ, RH, XO  
SUBJECT: MEETING WITH PRESIDENT MACHEL

1. SUMMARY. IN A CORDIAL ONE-HOUR MEETING NOVEMBER 25, MOZAMBIQUE PRESIDENT SAMORA MACHEL WAS VERY COMPLIMENTARY OF PRESIDENT CARTER AND EXPRESSED PLEASURE WITH NEW YORK MEETING AND CARTER'S PROMPT FOLLOW-UP LETTER. HE RESPONDED FAVORABLY TO REPORT ON INDIAN OCEAN NEGOTIATIONS, EXPRESSED THANKS FOR US FOOD AID, PRESSED FOR AMERICAN ASSISTANCE IN AGRICULTURAL AND ECONOMIC DEVELOPMENT AND THANKED THE US FOR THE STAND ON THE SOUTH AFRICAN ARMS EMBARGO. ON RHODESIA, MACHEL REPATED THAT IT IS OUR JOB TO REMOVE SMITH AS A CONDITION OF ANY SETTLEMENT, BUT EXPRESSED HIS CONFIDENCE IN AMERICAN COMMITMENT TO MAJORITY RULE AND SMITH'S REMOVAL--A CONFIDENCE HE DOES NOT HAVE IN THE BRITISH. EFFORTS TO ELICIT FURTHER COMMENTS ON OUR ZIMBABWE INITIATIVE WERE UNSUCCESSFUL. END SUMMARY.

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2. PRESIDENT MACHEL MET WITH ME FOR MORE THAN ONE HOUR NOVEMBER 25 IN THE PRESIDENTIAL OFFICE. ALSO PRESENT WERE FOREIGN AFFAIRS MINISTER JOACHIM CHISSANO, INDUSTRY AND COMMERCE MINISTER MARIO MACHUNGO, PRESIDENTIAL AIDE FERNANDO HONWANA AND EMBOFF JIMMY KOLKER. AFTER A MONTH OF VACATION IN THE NORTH, MACHEL LOOKED RESTED AND WAS IN A TALKATIVE AND JOVIAL MOOD. ALTHOUGH I HAD REQUESTED AN APPOINTMENT AFTER I RETURNED FROM

LEAVE IN OCTOBER, MACHEL SAW THE MEETING AS HIS INITIATIVE. HE SAID HE WOULD HAVE SEEN ME SOONER, BUT HAD ONLY RECENTLY RETURNED FROM HIS VACATION. HE WANTED ME TO KNOW THAT I WAS THE FIRST AMBASSADOR HE HAD ASKED TO SEE.

3. APPARENTLY, ONE OF THE MAIN REASONS HE WANTED MEETING WAS TO EXPRESS APPRECIATION FOR HIS MEETING WITH PRESIDENT CARTER AND FOR THE TREATMENT HIS DELEGATION HAD RECEIVED IN NEW YORK. THE NEW YORK MEETING HE SAID HAD CONVINCED HIM THAT THE PRESENT AMERICAN POLICY IS FAVORABLE TO AFRICA, ESPECIALLY SOUTHERN AFRICA. HE SPOKE HIGHLY OF CARTER PERSONALLY, AND SAID, " WE ALL LEFT WITH THE IMPRESSION THAT HE IS SERIOUS AND THAT HE IS A MAN OF HIS WORD." MACHEL WAS PARTICULARLY HAPPY WITH THE LETTER OF OCTOBER 7. HE SAID THE PROMPT LETTER ONLY THREE DAYS AFTER THEIR MEETING SHOWS THAT CARTER TOOK THE DISCUSSION SERIOUSLY. MACHEL WAS PLEASED THAT CARTER REAFFIRMED IN HIS LETTER THAT A BASIS FOR ECONOMIC AND TECHNICAL COOPERATION EXISTS, AND THAT HE IS INTERESTED IN LISTENING TO THE VIEWS OF MOZAMBIQUE.

4. MACHEL THEN ASKED IF I HAD ANY NEWS FOR HIM. I SAID I DID. I BEGAN BY PRESENTING HIM WITH THE PHOTOGRAPH THAT PRESIDENT CARTER HAD INSCRIBED. MACHEL WAS GENUINELY THRILLED. I MENTIONED ALSO THAT WE WOULD BE PROVIDING A COPY OF THE FILM OF HIS SPEECH TO THE UN FOR HIS USE.

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5. I SAID I HAD ALSO BEEN ASKED BY PRESIDENT CARTER TO BRIEF HIM ON THE STATUS OF SOVIET-AMERICAN TALKS ON THE INDIAN OCEAN. MACHEL'S REACTION WAS POSITIVE WITH RESPECT BOTH TO THE SUBSTANCE OF THE BRIEFING AND OUR INTEREST IN KEEPING HIM INFORMED. HE SAID IT WAS THE FIRST TIME THE US IS SPEAKING SO OPENLY AND HONESTLY ABOUT THE INDIAN OCEAN. IN THE PAST, MACHEL OBSERVED, WHEN ANYONE MENTIONED BASES IN THE INDIAN OCEAN, THE US REACTED STRONGLY NOW CARTER WAS READY TO LISTEN TO SMALL AS WELL AS BIG COUNTRIES, AND THIS WAS A PROGRESSIVE CHANGE. MACHEL WISHED THE US SUCCESS IN "MAKING THE INDIAN OCEAN A ZONE OF PEACE," WHILE ACKNOWLEDGING THE IT WILL TAKE TIME TO ACHIEVE REDUCTION OR ELIMINATION OF FACILITIES.

6. I THEN TURNED TO BILATERAL MATTERS, BRINGING HIM UP TO DATE ON DEVELOPMENTS SINCE THE TALKS MINISTER MACHUNGO HAD IN THE US ON INVESTMENT AND AID. RE: INVESTMENT, I NOTED THAT A VICE PRESIDENT OF GENERAL TIRE COMPANY HAD RECENTLY VISITED MAPUTO AND HAD RESOLVED OUTSTANDING ADMINISTRATIVE PROBLEMS: THAT A US SHRIMP BOAT FIRM INTENDED TO SUBMIT A JOINT VENTURE PROPOSAL SHORTLY: AND THAT AT THE REQUEST OF GPRM WE HAD ASKED WASHINGTON TO QUERY US OIL COM-

PANIES IF THEY ARE INTERESTED IN OPERATIONS IN MOZAMBIQUE.  
I ADDED THAT THE EMBASSY WOULD CONTINUE TO FACILITATE CONTACTS  
WITH POTENTIAL AMERICAN INVESTORS.

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C O N F I D E N T I A L SECTION 2 OF 2 MAPUTO 1422

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7. ON BILATERAL AID, I BEGAN BY REPORTING WHAT I THOUGHT  
MACHEL ALREADY KNEW, BUT WHICH I WANTED HIM TO HEAR DIRECTLY  
FROM ME, I.E., THAT CONGRESS HAD PROSCRIBED DEVELOPMENT AID  
TO MOZAMBIQUE FOR FY78. I SAID THE CARTER ADMINISTRATION WAS  
DISAPPOINTED AND WILL SEEK AUTHORIZATION AND FUNDS FOR DEVELOP-  
MENT ASSISTANCE IN FY79. MACHUNGO'S MEETING IN WASHINGTON HAD  
GIVEN US AN IDEA OF MOZAMBIQUE'S PRIORITIES, AND WE WANT TO  
MOVE AHEAD.

8. I NOTED THAT WE CAN CONTINUE TO GIVE FOOD AID INSPITE  
OF THE BAN, AND THAT WE WERE READY TO SIGN OUR SECOND FOOD AID  
AGREEMENT. MACHEL EXPRESSED APPRECIATION AND ASKED US TO  
EXPLORE FURTHER FOOD AID POSSIBILITIES.

9. I GAVE MACHEL COPIES OF MACHAEL KAUFMAN'S ARTICLES (NY  
TIMES, NOVEMBER 12 AND 14) AND SAID THEY WERE POSITIVE REPORTS  
OF THE ACCOMPLISHMENTS AND SUPPORT ACHIEVED BY HIS GOVERNMENT.  
THEY WOULD BE HELPFUL TO PRESIDENT CARTER, I SAID, IN GAINING  
APPROVAL OF AID FOR MOZAMBIQUE. MACHEL SAID THAT HE ALREADY  
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HEARD ABOUT THE KAUFMAN ARTICLES IN A PHONE CALL FROM UN AMBASSADOR LOBO AND WAS ANXIOUS TO READ THEM. I EXPRESSED THE HOPE THAT SIMILAR FAVORABLE ARTICLES ON THE US WOULD SOON APPEAR IN THE MOZAMBIQUE PRESS. I NOTED THAT WE HAVE INVITED MOZAMBIKAN JOURNALISTS TO VISIT THE STATES.

10. SOUTHERN AFRICA. IN HOPES OF ELICITING COMMENTS FROM HIM ON OUR INITIATIVES IN SOUTHERN AFRICA, I BRIEFLY REVIEWED SOME OF THE RECENT DEVELOPMENTS IN THE AREA: THE VOTE FOR MANDATORY ARMS EMBARGO AGAINST SOUTH AFRICA, THE CURRENT CONTACT GROUP CONSULTATIONS ON NAMIBIA, THE DISCUSSIONS NOW UNDER WAY REGARDING NEXT STEPS ON ZIMBABWE AND IAN SMITH'S NOVEMBER 24 STATEMENT ON INTERNAL SETTLEMENT. I SAID WE WOULD WELCOME HIS COUNSEL AS WE SEEK SOLUTIONS TO THE PROBLEMS OF THE AREA.

11. MACHEL THOUGHT FOR A MOMENT AND THEN OFFERED THE FOLLOWING COMMENTS. FIRST, HE SAID THAT IT IS ESPECIALLY IMPORTANT THAT WE COORDINATE OUR EFFORTS ON SOUTHERN AFRICA. WHAT HAPPENS IN SOUTHERN AFRICA, IN NAMIBIA AND ELSEWHERE AFFECTS ALL OF THE AREA, INCLUDING MOZAMBIQUE. ANY SOLUTION THAT DOES NOT SATISFY THE PEOPLE OF THE WHOLE REGION WILL NOT BRING PEACE. HE SAID MOZAMBIQUE'S MAJOR CONCERN IS WITH ZIMBABWE. AN ATTEMPT

AT INTERNAL SETTLEMENT THERE WOULD MAKE THE WHOLE AREA "A ZONE OF TENSION" AND WILL BRING DESTRUCTION NOT PEACE TO THE ZIMBABWEAN PEOPLE.

12. MACHEL SAID THAT THE MAJOR OBSTACLE TO PEACE IN THE AREA IS SMITH. IT IS CLEAR, HE SAID, THAT SMITH DOES NOT ACCEPT THE ANGLO-AMERICAN PROPOSAL, NOR DOES HE HAVE ANY INTENTION OF IMPLEMENTING IT. AS FOR THE FRONT LINE PRESIDENTS, WE HAVE ACCEPTED THE PROPOSAL AS A BASIS FOR NEGOTIATION, EVEN THOUGH IT HAS SOME NEGATIVE POINTS. MACHEL ASKED THAT I MAKE CLEAR

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TO PRESIDENT CARTER THAT "OUR TASK IS TO REMOVE SMITH. ELECTIONS AND OTHER MATTERS CAN BE DEALT WITH LATER."

13. MACHEL MENTIONED THAT HE HAD A LONG TALK WITH NYERERE ABOUT THE ANGLO-AMERICAN PROPOSAL. HE DESCRIBED NYERERE AS FULLY SUPPORTING THE PROPOSAL. LIKE NYERERE, MACHEL SAID THAT TO TOO IS CONVINCED NOW THAT PRESIDENT CARTER IS DETERMINED TO ACT TO REACH THE RIGHT SOLUTION IN ZIMBABWE. MACHEL SAID HE CANNOT SAY THIS AS YET ABOUT OUR POLICIES WITH RESPECT TO NAMIBIA OR SOUTH AFRICA. NOR, HE SAID, IS HE CONVINCED THAT THE BRITISH WILL STAND FIRM ON ZIMBABWE. HE THOUGHT THE BRITISH

MIGHT BE PREPARED TO ACCEPT A SETTLEMENT THAT WOULD LEAVE SOME ROLE FOR SMITH. HE SEES A DIFFERENCE BETWEEN THE AMERICANS AND BRITISH ON THIS. MACHEL SAID HE HAD NOT MENTIONED THIS IN OUR PREVIOUS MEETING BECAUSE THE BRITISH AMBASSADOR WAS ALSO PRESENT.

14. TURNING TO SOUTH AFRICA, MACHEL SAID OUR SUPPORT FOR A MANDATORY ARMS EMBARGO WAS "A COURAGEOUS STEP, BASED ON REALITY." "I TOLD JIMMY CARTER," HE SAID "THAT AMERICA COULD PLAY A VERY IMPORTANT ROLE. SO THANK YOU." MACHEL ALSO VOICED HIS FEARS THAT SOUTH AFRICA WILL ACQUIRE A NUCLEAR CAPABILITY TO USE AGAINST "INDEPENDENT AFRICA."

15. BEFORE TERMINATING THE MEETING MACHEL SAID HE WANTED TO RETURN TO THE DISCUSSION OF ECONOMIC AND TECHNICAL COOPERATION. HE LISTED HIS PRIORITY DEVELOPMENT INTEREST AS AGRICULTURAL PRODUCTION AND ASKED US TO HELP PRODUCTION OF WHEAT, PEANUTS, CORN, BANANAS AND PINEAPPLE, SINCE THE US "SPECIALIZED" IN ALL OF THESE. HE HOPED THE US WOULD BE ABLE TO RESPOND QUICKLY TO MOZAMBIQUE'S NEEDS. IF SO, MOZAMBIQUE WOULD "TURN OVER" MILLIONS OF HECTARES TO THE PROJECTS.

16. I PROMISED TO CONVEY HIS REQUEST, BUT MENTIONED THAT SO LONG AS THE CONGRESSIONAL BAN ON DEVELOPMENT AID TO MOZAMBIQUE CONTINUED, WE WOULD NOT BE ABLE TO PROVIDE GOVERNMENT CONFIDENTIAL

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ASSISTANCE WITH CROP PRODUCTION. I SAID THAT PRIVATE COMPANIES MIGHT BE INTERESTED, PARTICULARLY IN FRUIT, AND WE WOULD EXPLORE THIS POSSIBILITY.

17. COMMENT: OF THE DOZEN OR SO MEETINGS I HAVE HAD WITH MACHEL, NEVER HAS BE BEEN MORE POSITIVE OR COMPLIMENTARY OF THE PRESIDENT AND US POLICIES. OBVIOUSLY, HIS MEETING AND CORRESPONDENCE WITH PRESIDENT CARTER CONTRIBUTE GREATLY TO THIS ATTITUDE. SOME OF NYERERE'S HIGH REGARD FOR PRESIDENT CARTER AND STRONG SUPPORT FOR OUR ANGLO-AMERICAN PROPOSAL SEEM TO HAVE RUBBED OFF ON MACHEL AS WELL.

18. MACHEL IS STILL ON BOARD WITH THE ANGLO-AMERICAN PROPOSAL, AND WILL PROBABLY REMAIN WITH US SO LONG AS HE IS CONVINCED WE ARE COMMITTED TO REMOVING SMITH. SINCE HE DOESN'T TRUST THE BRITISH, HE IS COUNTING ON US TO KEEP THE PRESSURE ON.

19. ALTHOUGH HE POINTEDLY SAID THAT HE HAD NOT AS YET BEEN CONVINCED OF OUR INTENTIONS ON SOUTH AFRICAN AND NAMIBIA, MACHEL IS GENUINELY PLEASED WITH THE DIRECTION AND PACE OF OUR POLICIES TOWARD SOUTHERN AFRICAN AND WITH OUR PRESSURE ON SMITH AND VORSTER. HE IS LIKELY TO BE LESS OPENLY CRITICAL OF OUR POLICIES BECAUSE OF THE PERSONAL RELATIONSHIP HE FEELS

HE IS ESTABLISHING WITH PRESIDENT CARTER. HE WAS CLEARLY  
FLATTERED THAT I HAD BEEN INSTRUCTED TO BRIEF HIM ON THE  
INDIAN OCEAN NEGOTIATIONS. ALL OF THIS HOPEFULLY WILL GIVE  
US MORE REGULAR ACCESS TO HIM IN THE FUTURE.

20. MACHEL HAS TAKEN PRESIDENT CARTER AT HIS WORD ON ECONOMIC  
AND TECHNICAL COOPERATION. HIS EXPECTATIONS APPEAR TO BE  
UNREALISTIC IN TERMS OF THE AMOUNT, KINDS AND SPEED OF HELP HE  
ANTICIPATES FROM US. I HAVE TOLD HIM THAT UNTIL THE CONGRES-  
SIONAL PROSCRIPTION ON AID IS LIFTED, WE WILL BE UNABLE TO  
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PROVIDE ANY DIRECT GOVERNMENTAL ASSISTANCE IN AGRICULTURAL  
PRODCUTION. SO LONG AS WE CAN PROVIDE FOOD AID TO MOZAMBIQUE,  
HOWEVER, WE SHOULD BE ABLE TO FORESTALL DISILLUSIONMENT FROM  
SETTING IN.

21. FURTHER COMMENTS WILL FOLLOW SEPTELS.  
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## Message Attributes

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**TAGS:** EAID, PARM, MZ, RH, XO, (CARTER, JIMMY), (MACHEL, SAMORA)  
**To:** STATE  
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**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/b2895211-c288-dd11-92da-001cc4696bcc  
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